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HOUSE OF COMMONS OF CANADA  
36th PARLIAMENT, 2nd SESSION

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## MINUTES OF PROCEEDINGS

Sub-Committee  
on the

### CORRECTIONS AND CONDITIONAL RELEASE ACT

of the  
Standing Committee  
on

### JUSTICE AND HUMAN RIGHTS

Chairman: Paul DeVillers, Lib.


### Meeting No. 1

Thursday, November 4, 1999

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IN CAMERA





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## MINUTES OF PROCEEDINGS

Meeting No. 1

Thursday, November 4, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 10:17 a.m. this day, in Room 306, West Block, the Chair, Paul DeVillers, presiding.

*Member(s) of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Jacques Saada and Tom Wappel.

*In attendance: From the Library of Parliament:* Lynn Casavant, Researcher and Philip Rosen, Senior Analyst.

Pursuant to Standing Order 108 (2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee proceeded to discuss its future business.

Tom Wappel moved, -- That the Sub-Committee hear witnesses on the question of statutory release on November 22, 1999.

After debate, the question being put on the motion, it was by a show of hands, agreed to.

**YEAS:** 3

**NAYS:** 1

At 11:06 a.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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**MINUTES OF PROCEEDINGS**

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on

**CORRECTIONS AND CONDITIONAL RELEASE ACT**

of the  
Standing Committee  
on

**JUSTICE AND HUMAN RIGHTS**

Chair: Paul DeVillers, Lib.

**Meeting No. 2**

**Monday, November 22, 1999**

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**ORDER OF THE DAY:**

Statutory review of the Corrections and Conditional Release Act

**WITNESSES:**

*Correctional Service of Canada:*

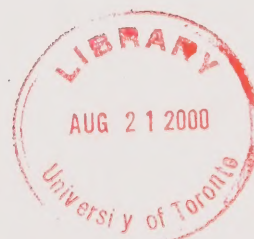
Ole Ingstrup, Commissioner.

*National Parole Board:*

Willie Gibbs, Chairman.

*Solicitor General of Canada:*

Jean T. Fournier, Deputy Solicitor General.





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## MINUTES OF PROCEEDINGS

Meeting No. 2

Monday, November 22, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met at 3:34 p.m. this day, in Room 253-D, Centre Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Jacques Saada, Pierrette Venne and Tom Wappel.

*Other Member present:* Hon. Andy Scott.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst and Lynn Casavant, Researcher.

*Witnesses: From the Correctional Service of Canada:* Ole Ingstrup, Commissioner. *From the National Parole Board:* Willie Gibbs, Chairman. *From the Ministry of the Solicitor General of Canada:* Jean T. Fournier, Deputy Solicitor General.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The witnesses made opening statement and answered questions.

At 5:36 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chair: Paul DeVillers, Lib.

**Meeting No. 3**

**Monday, November 22, 1999**

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**ORDER OF THE DAY:**

Statutory review of the Corrections and Conditional Release Act

**WITNESSES:**

*«Barreau du Québec»:*

Carole Brosseau, Lawyer, Criminal Law Committee;

Jacques Normandeau, Lawyer.

*Canadian Association of Chiefs of Police:*

Peter Cuthbert, Superintendent.

*Canadian Association of Elizabeth Fry Societies:*

Kim Pate, Executive Director.



*Canadian Bar Association:*

Michael Jackson, Member, Committee on Imprisonment and Release, National Criminal Justice Section.

*Canadian Criminal Justice Association:*

Gaston St-Jean, Executive Director.

Rob Tropak, President.

*Canadian Resource Centre for Victims of Crime:*

Steve Sullivan, Executive Director.

*John Howard Society of Canada:*

Graham Stewart, Executive Director.

*Quebec Association of Social Rehabilitation Agencies:*

Madeleine Ferland, Member;

Johanne Vallée, Executive Director.

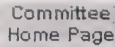
*St. Leonard's Society of Canada:*

Elizabeth White, Executive Director.

*As Individuals:*

Anthony N. Doob;

Julian Roberts.

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## MINUTES OF PROCEEDINGS

Meeting No. 3

Monday, November 22, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met at 7:30 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Member(s) of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Jacques Saada, Pierrette Venne and Tom Wappel.

*Other Member present:* Hon. Andy Scott.

*In attendance: From the Library of Parliament:* Lyne Casavant, Researcher and Philip Rosen, Senior Analyst.

*Witness(es): As Individuals:* Dr. Anthony N. Doob, Professor, Centre for Criminology, University of Toronto; Dr. Julian Roberts, Professor, Department of Criminology, University of Ottawa. *From the "Barreau du Québec":* Carole Brosseau, Lawyer, "Comité en droit criminel"; Jacques Normandeau, Lawyer, Montreal. *From the Canadian Association of Chiefs of Police:* Peter Cuthbert, Superintendent. *From the Canadian Association of Elizabeth Fry Societies:* Kim Pate, Executive Director. *From the Canadian Bar Association:* Michael Jackson, Member, Committee on Imprisonment & Release, National Criminal Justice Section. *From the Canadian Criminal Justice Association:* Rob Tropak, President; Gaston St-Jean, Executive Director. *From the Canadian Resource Centre for Victims of Crime:* Steve Sullivan, Executive Director. *From the John Howard Society of Canada:* Graham Stewart, Executive Director. *From the Quebec Association of Social Rehabilitation Agencies:* Johanne Vallée, General Director; Madeleine Ferland, Member. *From the St. Leonard's Society of Canada:* Elizabeth White, Executive Director.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The witnesses made opening statement and answered questions.

At 9:55 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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**JUSTICE AND HUMAN RIGHTS**

Chairman: Paul DeVillers, Lib.

**Meeting No. 4**

**Tuesday, November 23, 1999**

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**IN CAMERA**







## MINUTES OF PROCEEDINGS

Meeting No. 4

Tuesday, November 23, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 9:36 a.m. this day, in Room 306, West Block, the Chair, Paul DeVillers, presiding.

*Member(s) of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Jacques Saada, Pierrette Venne and Tom Wappel.

*Other Member present:* Hon. Andy Scott.

*In attendance: From the Library of Parliament:* Lyne Casavant, Researcher and Philip Rosen, Senior Analyst.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Committee continued its consideration of a draft report.

At 11:25 a.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chairman: Paul DeVillers, Lib.

### **Meeting No. 5**

Wednesday, November 24, 1999

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## MINUTES OF PROCEEDINGS

Meeting No. 5

Wednesday, November 24, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:35 p.m. this day, in Room 306, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Jacques Saada, Pierrette Venne and Tom Wappel.

*Acting Member present:* Hon. Andy Scott for Lynn Myers.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst, Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee continued its consideration of a draft report.

At 5:19 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chair: Paul DeVillers, Lib.

**Meeting No. 6**

**Monday, November 29, 1999**

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## MINUTES OF PROCEEDINGS

Meeting No. 6

Monday, November 29, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:35 p.m. this day, in Room 208, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Jacques Saada, Pierrette Venne, Tom Wappel.

*Acting Member present:* Andy Scott for Lynn Myers.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst, Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee continued its consideration of a draft report.

It was agreed, - That a report be prepared for the consideration of the members of the Sub-Committee inviting the House to establish a Special Committee to complete the comprehensive reviews required by sections 232 and 233 of the *Corrections and Conditional Release Act* within one year of its establishment.

At 4:15 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chair: Paul DeVillers, Lib.

### **Meeting No. 7**

**Monday, December 6, 1999**

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## MINUTES OF PROCEEDINGS

Meeting No. 7

Monday, December 6, 1999

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:40 p.m. this day, in Room 536, Wellington Building, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Jacques Saada and Pierrette Venne.

Other Member present: Hon. Andy Scott.

*In attendance From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst, Lynn Casavant, Researcher.

The Order of Reference dated Thursday, December 2, 1999, being read as follows:

ORDERED, - That the Standing Committee on Justice and Human Rights be designated as the committee for the purposes of section 233 of the Corrections and Conditional Release Act.

Pursuant to the mandate given to the Sub-Committee by the Standing Committee on Justice and Human Rights (*See Minutes of Proceedings, Monday, October 25, 1999, Meeting No. 1*), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee continued its consideration of a draft report.

At 4:07 p.m., the Sub-Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee



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## MINUTES OF PROCEEDINGS

Meeting No. 8

Monday, February 14, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:40 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Jacques Saada and Pierrette Venne.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst; Lynn Casavant, Researcher.

*Witnesses: From the Correctional Service of Canada:* Michel Roy, Assistant Commissioner, Corporative Development. *From the Ministry of the Solicitor General of Canada:* Mary Campbell, Director, Corrections Policy.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Committee resumed consideration of its draft report.

The witnesses proceeded to brief the Members on the question of statutory release and answered questions.

At 4:00 p.m., the sitting was suspended.

At 4:20 p.m., the sitting resumed.

At 5:20 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chair: Paul DeVillers, Lib.

**Meeting No. 9**

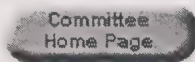
**Wednesday, February 16, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 9

Wednesday, February 16, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 5:35 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Lynn Myers, Jacques Saada, Pierrette Venne, Tom Wappel.

*In attendance:* From the Research Branch of the Library of Parliament: Philip Rosen, Senior Analyst; Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee continued consideration of its draft report.

At 6:39 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee



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Chair: Paul DeVillers, Lib.

**Meeting No. 10**

**Wednesday, February 23, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 10

Wednesday, February 23, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 8:08 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Member(s) of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Rick Laliberte, Peter MacKay, Lynn Myers, Jacques Saada, Tom Wappel.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst; Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Committee resumed consideration of its draft report.

Jacques Saada moved, - That the Sub-Committee retain options 2 and 3a conjunctually as described in a working document prepared by the Research staff as its position regarding statutory release.

After debate, the motion was agreed to on division.

At 9:00 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee



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Chair: Paul DeVillers, Lib.

**Meeting No. 11**

**Monday, March 13, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 11

Monday, March 13, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:39 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Lynn Myers, Jacques Saada, Pierrette Venne and Tom Wappel.

*In attendance From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst and Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee resumed consideration of its draft report.

At 5:42 p.m., the sitting was suspended.

At 5:55 p.m., the sitting resumed.

At 6:40 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee





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Chair: Paul DeVillers, Lib.

### **Meeting No. 12**

**Monday, March 20, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 12

Monday, March 20, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:40 p.m. this day, in Room 209, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Lynn Myers, Jacques Saada, Pierrette Venne, Tom Wappel.

*In attendance: From the Research Branch of the Library of Parliament:* Philip Rosen, Senior Analyst and Lynn Casavant, Researcher.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Sub-Committee continued its consideration of a draft report.

At 5:55 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee



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Chair: Paul DeVillers, Lib.

**Meeting No. 13**

**Monday, April 10, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 13

Monday, April 10, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:37 p.m. this day, in Room 237-C, Centre Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Peter MacKay, Lynn Myers, Jacques Saada and Tom Wappel.

*Acting Member present:* Michel Bellehumeur for Pierrette Venne.

*In attendance: From the Library of Parliament:* Lynn Casavant, Researcher; Philip Rosen, Senior Analyst.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act.

The Committee continued its consideration of a draft report.

It was agreed, - That the Sub-Committee print 1000 copies with special cover of its Report.

It was agreed, - That Members wishing to append a dissenting opinion to the Report submit it to the Clerk before May 5, 2000.

At 5:54 p.m., the Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee



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Chair: Paul DeVillers, Lib.

**Meeting No. 14**

**Monday, May 8, 2000**

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## MINUTES OF PROCEEDINGS

Meeting No. 14

Monday, May 8, 2000

The Sub-Committee on Corrections and Conditional Release Act of the Standing Committee on Justice and Human Rights met *in camera* at 3:33 p.m. this day, in Room 308, West Block, the Chair, Paul DeVillers, presiding.

*Members of the Sub-Committee present:* Paul DeVillers, Jim Gouk, Ivan Grose, Jacques Saada, Pierrette Venne, Tom Wappel.

*In attendance: From the Library of Parliament:* Lynn Casavant, Researcher; Philip Rosen, Senior Analyst.

Pursuant to Standing Order 108(2), a statutory review of the Corrections and Conditional Release Act

The Sub-Committee continued its consideration of a draft report.

It was agreed, - That the Sub-Committee authorise the printing of dissenting opinions as appendices to the report, immediately after the signature of the Chair.

It was agreed, - That the Chair be authorised to make such grammatical and editorial changes to the report as may be necessary without changing the substance of the report.

It was agreed, - That pursuant to Standing Order 109, the Sub-Committee requests the Government to table a comprehensive response to the Report.

It was agreed, - That the Sub-Committee's Report on Corrections and Conditional Release Act be adopted and that the Chairman present it to the Standing Committee on Justice and Human Rights.

By unanimous consent, it was agreed, - That members of the Sub-Committee express its appreciation to the Chairman for an excellent job.

At 4:55 p.m., the Sub-Committee adjourned to the call of the Chair.

Roger Préfontaine

Clerk of the Sub-Committee









